

Message Text

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ACTION EUR-12

INFO OCT-01 IO-13 ISO-00 DHA-02 ORM-02 VO-03 SCA-01 L-03

H-01 CIAE-00 INR-07 NSAE-00 SS-15 NSC-05 /065 W

-----141836Z 045475 /42

R 141732Z JAN 77

FM AMEMBASSY BONN

TO SECSTATE WASHDC 4729

INFO AMEMBASSY BELGRADE

AMEMBASSY BUCHAREST

AMEMBASSY BUDAPEST

AMEMBASSY MOSCOW

AMEMBASSY PRAGUE

AMEMBASSY SOFIA

AMEMBASSY WARSAW

AMEMBASSY BERLIN

USMISSION USBERLIN

AMCONSUL LENINGRAD

AMEMBASSY VIENNA

AMEMBASSY ROME

USMISSION GENEVA

AMCONSUL MUNICH

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E.O. 11652: N/A

TAGS: SREF, PFOR, GW

SUBJECT: GERMAN EMIGRATION FROM EASTERN EUROPE

REF: BONN 382

1. IN ANALYZING THE FINAL FIGURES FOR ETHNIC GERMAN
EMIGRATION FROM EASTERN EUROPE IN 1976, SOURCES IN THE
FONOFF HAVE REPEATED TO US THE FACTORS OUTLINED IN
BONN 20696 AND HAVE ADDED A FEW NEW ONES. IN
SUMMARY, THE FACTORS CONTROLLING THE LEVEL OF
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EMIGRATION ARE PERCEIVED TO BE:

2. THE USSR

THE QUESTION OF GERMAN EMIGRATION WAS RAISED WITH
BREZHNEV DURING HIS VISIT TO BONN IN 1973. BREZHNEV
SAID HE WOULD LOOK INTO IT, AND EMIGRATION HAS RISEN
SINCE THEN (WITH A SLIGHT DROP IN 1975) TO THE 1976

LEVEL OF 9,704. SOVIET DOMESTIC CONSIDERATIONS PLAY A MAJOR ROLE, WHILE THE SATISFACTORY (IF NOT DYNAMIC) STATUS OF BILATERAL RELATIONS, HIGH TRADE LEVELS, AND THE PROSPECT OF ANOTHER BREZHNEV VISIT ALSO HELP. EMIGRATION FROM THE BALTIC REGION AND MOLDAVIA IS EASIER THAN FROM KAZAKHSTAN (THE PRINCIPAL AREAS OF GERMAN SETTLEMENT), BUT ONE SOURCE CAUTIONED US NOT TO OVER INTERPRET THIS DIFFERENCE. HE THOUGHT IT MAY BE CAUSED BY DIFFERING TREATMENT ACCORDED APPLICANTS BY A CHRONICALLY INEFFICIENT AND CAPRICIOUS BUREAUCRACY. OUR SOURCES SEE CSCE AND THE UPCOMING BELGRADE CONFERENCE AS HAVING ONLY A MARGINAL INFLUENCE ON SOVIET POLICY. THEIR PERCEPTION MAY BE COLORED BY THE GERMAN BELIEF THAT EMIGRATION QUESTIONS ARE HANDLED BETTER IN BILATERAL CHANNELS, WHERE THERE ARE MORE PRESSURE POINTS AND FLEXIBILITY. THIS BELIEF ALSO ACCOUNTS FOR A FIRM POSITION AGAINST A ROLE FOR ICEM OR UNHCR IN MONITORING EAST-WEST EMIGRATION QUESTIONS (BONN 18850 - 76).

3. POLAND

THE HIGH LEVEL OF EMIGRATION (29,366) IS BASED ON THE SCHMIDT-GIEREK HELSINKI AGREEMENTS. THE FRG IS SATISFIED WITH THE POLISH PERFORMANCE, ALTHOUGH THERE ARE PERIODIC DISPUTES OVER INDIVIDUAL CASES, INCLUDING SOME FAMILY REUNIFICATION CASES. THE FRG HAS NO PROBLEM WITH THE QUESTION OF ILLEGAL EMIGRATION (SEE REFTTEL), SINCE IT IS PREPARED TO COUNT ALL ILLEGAL EMIGRANTS AGAINST THE POLISH COMMITMENT OF 120,000-LIMITED OFFICIAL USE

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125,000 EXIT PERMITS OVER FOUR YEARS. THE POLES ARE NOT ALWAYS READY TO TAKE CREDIT FOR ILLEGAL EMIGRANTS BECAUSE, ONCE THEY DO, THE ENTIRE

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INFO OCT-01 IO-13 ISO-00 DHA-02 ORM-02 VO-03 SCA-01 L-03

H-01 CIAE-00 INR-07 NSAE-00 SS-15 NSC-05 /065 W

-----141837Z 045506 /65

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FM AMEMBASSY BONN

TO SECSTATE WASHDC 4730

INFO AMEMBASSY BELGRADE

AMEMBASSY BUCHAREST

AMEMBASSY BUDAPEST

AMEMBASSY MOSCOW

AMEMBASSY PRAGUE

AMEMBASSY SOFIA

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FAMILY OF THE ILLEGAL EMIGRANT COMES UNDER THE
PROVISIONS OF THE EMIGRATION PROTOCOL.

4. ROMANIA

THE FALL IN EMIGRATION OF ETHNIC GERMANS (DOWN 1,315
TO 3,764 IN 1976) IS THE MOST DISCOURAGING DEVELOPMENT
IN EMIGRATION MATTERS IN 1976, ESPECIALLY WHEN IT IS
SEEN ALONGSIDE THE RELATIVELY GOOD RECORD OF ROMANIA
IN FAMILY REUNIFICATION. THE FRG CONTINUES TO MAKE
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HIGH LEVEL DEMARCHES AND TO PRESENT LISTS OF PROSPECTIVE
EMIGRANTS. IT REJECTS SUGGESTIONS FROM ROMANIA THAT
EMIGRATION AND SUBSIDIZED CREDITS SHOULD BE LINKED.
OUR SOURCES WERE ENCOURAGED BY THE RECENT GRANTING OF
EXIT PERMITS TO SOME TEACHERS IN GERMAN-LANGUAGE
SCHOOLS WHO HAD LOST THEIR JOBS. THEY BELIEVE
THAT THE ROMANIAN DESIRE TO PRESENT A GOOD PICTURE AT
BELGRADE IS GREATER THAN IS THE CASE WITH THE USSR AND
ARE, THEREFORE, HOPEFUL THAT EMIGRATION WILL PICK UP.

5. CZECHOSLOVAKIA

EMIGRATION QUESTIONS PLAY A SMALLER ROLE IN BILATERAL
RELATIONS. THE FRG IS DISAPPOINTED IN THE GENERALLY

LOW LEVEL OF EMIGRATION (849 IN 1976) AND REGARD THE
RISE IN 1976 (331) AS NOT SIGNIFICANT. AT THE SAME
TIME OUR SOURCES ACKNOWLEDGE THAT THE ETHNIC GERMANS
ARE NOT PRESSING HARD TO EXIT CZECHOSLOVAKIA. THERE
ARE 20,000 CASES REGISTERED WITH THE RED CROSS, OF
WHICH ONLY 5,000 ARE BEING ACTIVELY PURSUED.

6. HUNGARY

EMIGRATION IS NOT A PROBLEM IN BILATERAL RELATIONS.

7. BULGARIA

THE ONE ETHNIC GERMAN IN THE COUNTRY IS STILL THERE.
STOESSEL

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